



# THE PENINSULA PRINCIPLES

**ON CLIMATE DISPLACEMENT  
WITHIN STATES**

18 August 2013





# **THE PENINSULA PRINCIPLES**

**ON CLIMATE DISPLACEMENT  
WITHIN STATES**

18 August 2013





## KIRIBATI

Image: Jocelyn Carlin  
Location: Bonriki, Kiribati

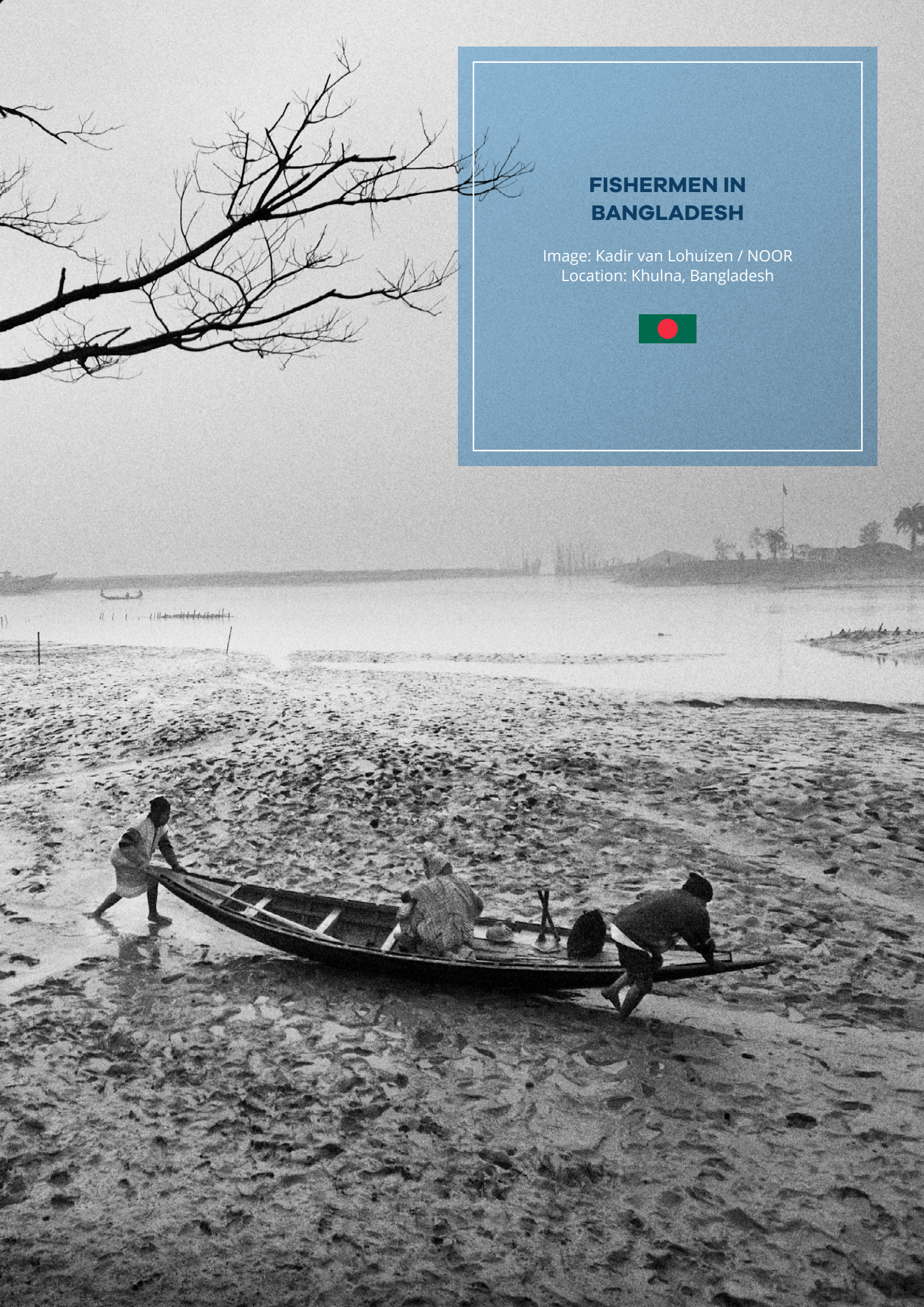




# Contents

<b>Preamble</b>	<b>12</b>
<b>Introduction</b>	<b>16</b>
Principle 1: Scope and purpose	16
Principle 2: Definitions	16
Principle 3: Non-discrimination, rights and freedoms	17
Principle 4: Interpretation	17
<b>I. General Obligations</b>	
Principle 5: Prevention and avoidance	17
Principle 6: Provision of adaptation assistance, protection and other measures	18
Principle 7: National implementation measures	18
Principle 8: International cooperation and assistance	19
<b>II. Climate Displacement Preparation and Planning</b>	
Principle 9: Climate displacement risk management	19
Principle 10: Participation and consent	22
Principle 11: Land identification, habitability and use	23
Principle 12: Loss and damage	24
Principle 13: Institutional frameworks to support and facilitate the provision of assistance and protection	25
<b>III. Displacement</b>	
Principle 14: State assistance to those climate displaced persons experiencing displacement but who have not been relocated	25
Principle 15: Housing and livelihood	27
Principle 16: Remedies and compensation	28
<b>IV. Post-Displacement and Return</b>	
Principle 17: Framework for return	28
<b>V. Implementation</b>	
Principle 18: Implementation and dissemination	29





## FISHERMEN IN BANGLADESH

Image: Kadir van Lohuizen / NOOR  
Location: Khulna, Bangladesh





## Welcome to the Peninsula Principles on Climate Displacement Within States!

Displacement Solutions believes that the time for concerted action to prevent and resolve climate displacement is upon us, and has been for some time. In Bangladesh, Solomon Islands, Kiribati, Panama, the US state of Alaska, Myanmar, Vietnam, Tuvalu and beyond, millions of people are facing and experiencing displacement as a result of climate change. DS has seen the human face of climate displacement up close in more than a dozen such countries, and our work to draw attention to the plight of the growing number of individuals, households or communities under threat has – out of necessity – expanded considerably since we began working on these issues in 2007.

Our work in the frontline states affected by climate displacement has revealed to us time and time again that research carried out by the Intergovernmental Panel on Climate Change (IPCC) reports, the Stern Review, and many other studies on the effects of climate change – including rising sea levels, heavier floods, more frequent and severe storms, drought, and desertification – will cause large-scale population movements, if anything, are often too future-focused, for climate displacement is already happening today. The relatively new form of displacement presents an urgent problem and challenging conundrum for affected communities, governments and the broader international community.

With a view to assisting these groups to better address the climate displacement dilemmas facing them, Displacement Solutions has dedicated most of the past two years building the foundations for a new normative framework to address climate displacement within States. DS has spent countless hours reviewing the climate displacement literature; examining virtually all policy and legal documents dealing with climate displacement; travelling throughout the world to meet with government officials, academics, communities and those working in the field; and attending and presenting at climate-displacement seminars and conferences. A solid six-month period was then spent drafting, re-drafting and re-drafting again and again (there were some 30 pre-final drafts of what became the new standard) and seeking expert inputs into the text. We placed an advanced text on the DS website and asked the public for comments, many useful ones of which were received from people from all corners of the planet.

Then, in mid-August 2013, representatives from Australia, New Zealand, Bangladesh, the Netherlands, Switzerland, the United Kingdom, Germany, Egypt, Tunisia and the United States came together in Red Hill, Victoria, Australia, and shared their backgrounds and expertise in international law, human rights and refugee law, forced migration, environmental change and United Nations policy creation to strengthen, stand behind and approve what became the Peninsula Principles on Climate Displacement Within States (the 'Principles'), which we believe is the first formal policy document of its kind in the world.

The Principles provide a comprehensive normative framework, based on principles of international law, human rights obligations and good practice, within which the rights of climate displaced persons within States can be addressed. The Principles set out protection and assistance provisions, consistent with the UN Guiding Principles on Internal Displacement (upon which they build and contextualise), to be applied to climate displaced persons.

**The foundations of the Principles include the following:**

- » While climate displacement can involve both internal and cross-border displacement, most displacement will likely occur within State borders;
- » Climate displaced persons have a right to remain in their homes and retain connections to the land on which they live for as long as possible;
- » Those who may be displaced have a right to move safely and to relocate within their national borders over time;
- » Climate displacement, if not properly planned for and managed, may give rise to tensions and instability within States;
- » Because climate change is a global problem, States should (upon request by affected States), provide adequate and appropriate support for mitigation, adaptation, relocation and protection measures, and provide assistance to climate displaced persons;
- » The international community has humanitarian, social, cultural, financial and security interests in addressing the problem of climate displacement in a timely, coordinated and targeted manner;
- » There has been no significant coordinated response by States to address climate displacement, whether temporary or permanent in nature;
- » The United Nations Framework Convention on Climate Change (UNFCCC) and its Kyoto Protocol neither contemplate nor address the issue of climate displacement; and
- » There is a need for a globally applicable normative framework to provide a coherent and principled approach for the collaborative provision of pre-emptive assistance to those who may be displaced by the effects of climate change, as well as remedial assistance to those who have been so displaced, and legal protections for both.



The Principles are divided into four operative parts: (a) general obligations; (b) climate displacement preparation and planning; (c) displacement; and (d) post-displacement matters:

General obligations include those pertaining to the prevention and avoidance of conditions that might lead to climate displacement; provision of adaptation assistance and protection measures; national implementation measures; and international cooperation and assistance.

Climate displacement preparation and planning includes climate displacement risk management; participation by and consent from affected individuals, households and communities regarding such preparation and planning; land identification, habitability and use; development of laws and policies for loss suffered and damage incurred in the context of climate displacement; and development and strengthening institutional frameworks to support and facilitate the provision of assistance and protection.

Displacement comprises state-based assistance to those climate displaced persons experiencing displacement but who have not been relocated, together with housing and livelihood matters and remedies and compensation.

Post-displacement and return sets out a framework for the process of return in the event that displacement is temporary and return to homes, lands or places of habitual residence is possible.

### **Now, Let's Apply Them!**

The Principles can now be practically applied in efforts designed to improve the prospects for climate displaced persons, households and communities. They set out a framework for the collaborative provision of pre-emptive adaptation assistance, preparation and planning – and, if necessary, relocation, together with post-displacement matters and possible return to homes – and before islands and coastlines are under water, before global warming worsens, and before glaciers melt and retreat even further than they already have.

DS is ready to work with governments, international organisations and threatened communities to assist in applying the Peninsula Principles to concrete situations where people are already facing or experiencing climate displacement. We urge all relevant actors who can make a positive difference to the lives of real or future climate displaced people to do so, for so much remains to be done; so very much.

Importantly, the Principles take the correct view that communities are expected to play a fundamental role in organising themselves and outlining their future needs with regard to any looming – or ever-present – climate displacement threat. Communities need to organize themselves, come forward with their claims, and outline what the corresponding obligations of States are, based within existing human rights laws, to protect and respect the rights of those affected by climate displacement.

We know with increasing precision where climate displacement is already taking place or will take place, who and how many people are likely to be affected, and at least some of the – often land-based – solutions required to prevent and repair climate displacement. We now, thus, find ourselves at a juncture between theory and reality, between what could be and what clearly is. The Principles provide everyone concerned about the rights of climate displaced persons, households and communities with a clear and consistent soft law basis for the practical actions required to do so.

We, therefore, call upon all international agencies, governments (both national and local), communities, climate justice advocates and ordinary citizens to look carefully at the prospect of climate displacement wherever you live or work and try to apply the Principles as part of an effective strategy to treat climate displaced persons, households and communities as the rights-holders that they so clearly are.

Let us all work together towards this realistic and worthy objective, for together we can protect the rights of climate displaced persons and resolve climate displacement the world over.



Scott Leckie,

Director and Founder – Displacement Solutions



## CART SUBDUP, PANAMA

Image: Kadir van Lohuizen / NOOR

Location: Cart Subdup, Panama





## Preamble

**Concerned** that events and processes caused or exacerbated by climate change have and will continue to contribute to displacement of populations resulting in the erosion of the rights of those affected, in particular vulnerable and marginalised groups, the loss of assets, housing, land, property and livelihoods, and the further loss of cultural, customary and/or spiritual identity;

**Guided** by the Charter of the United Nations, and Reaffirming the Universal Declaration of Human Rights, the International Covenant on Economic, Social and Cultural Rights, the International Covenant on Civil and Political Rights as well as the Vienna Declaration and Programme of Action;

**Noting** that these Peninsula Principles on Climate Displacement within States ('Peninsula Principles') build on and contextualise the United Nations Guiding Principles on Internal Displacement to climate displacement within States;

**Understanding** that when an activity raises threats of harm to human health, life or the environment, precautionary measures should be taken;

**Cognisant** that the vast majority of climate displaced persons are not responsible for the processes driving climate change;

**Noting** that while climate displacement can involve both internal and cross-border displacement, most climate displacement will likely occur within State borders;

**Reaffirming** the right of climate displaced persons to remain in their homes and retain connections to the land on which they live for as long as possible, and the need for States to prioritise appropriate mitigation, adaptation and other preventative measures to give effect to that right;

**Reaffirming** further the right of those who may be displaced to move safely and to relocate within their national borders over time;

**Recognising** that voluntary and involuntary relocation often result in the violation of human rights, impoverishment, social fragmentation and other negative consequences, and recognising the imperative to avoid such outcomes;

**Noting** further that climate displacement if not properly planned for and managed may give rise to tensions and instability within States;

**Acknowledging** that States bear the primary responsibility for their citizens and others living within their territory, but recognising that, for many States, addressing the issue of and responding to climate displacement presents financial, logistical, political, resource and other difficulties;

**Convinced**, that as climate change is a global problem, States should, on request by affected States, provide adequate and appropriate support for mitigation, adaptation, relocation and protection measures, and provide assistance to climate displaced persons;

**Realising** that the international community has humanitarian, social, cultural, financial and security interests in addressing the problem of climate displacement in a timely, coordinated and targeted manner;



**Realising** further that there has been no significant coordinated response by States to address climate displacement, whether temporary or permanent in nature;

**Recognising** that the United Nations Framework Convention on Climate Change (UNFCCC) and its Kyoto Protocol neither contemplate nor address the issue of climate displacement, and that conferences and meetings of the parties to these instruments have not substantively addressed climate displacement other than in the most general of terms;

**Noting**, however, that paragraph 14(f) of the UNFCCC 16th session of the Convention of the Parties (COP16) Cancun Adaptation Framework refers to enhanced action on adaptation, including '[m]easures to enhance understanding, coordination and cooperation with regard to climate change induced displacement, migration and planned relocation ...';

**Noting** further that UNFCCC COP18 in Doha decided to establish, at UNFCCC COP19, institutional arrangements to address loss and damage associated with climate change impacts in developing countries that are particularly vulnerable to the adverse effects of climate change as part of the Cancun Adaptation Framework;

**Recognising** the work being undertaken by the United Nations and other inter-governmental and non-governmental organisations to address climate displacement and related factors;

**Realising** the need for a globally applicable normative framework to provide a coherent and principled approach for the collaborative provision of pre-emptive assistance to those who may be displaced by the effects of climate change, as well as effective remedial assistance to those who have been so displaced, and legal protections for both;

**Acknowledging** the Inter-Agency Standing Committee (IASC) Operational Guidelines on the Protection of Persons in Situations of Natural Disasters, the Hyogo Framework for Action, the UN Principles on Housing and Property Restitution for Refugees and Displaced Persons and other relevant standards, the incorporation of a number of their principles within these Peninsula Principles, and their application to climate displaced persons;

**Acknowledging** also regional initiatives addressing internal displacement such as the African Union Convention for the Protection and Assistance of Internally Displaced Persons in Africa;

**Noting** the work of the Nansen Initiative on disaster-induced cross-border displacement;

**Noting** that these Peninsula Principles, addressing climate displacement within States, necessarily complement other efforts to address cross-border displacement; and

**Recognising** judicial decisions and the writings of eminent jurists and experts as a source of international law, and acknowledging their importance and contribution to formulating the present Peninsula Principles;

These Peninsula Principles provide as follows:





## FILLING SAND BAGS

Image: Jocelyn Carlin  
Location: Bonriki, Kiribati







PRESERVE OUR  
CULTURAL HERITAGE



# Introduction

---

## Principle 1: Scope and purpose

These Peninsula Principles:

- a. provide a comprehensive normative framework, based on principles of international law, human rights obligations and good practice, within which the rights of climate displaced persons can be addressed;
- b. address climate displacement within a State and not cross-border climate displacement; and
- c. set out protection and assistance principles, consistent with the UN Guiding Principles on Internal Displacement, to be applied to climate displaced persons.

---

## Principle 2: Definitions

For the purposes of these Peninsula Principles:

- a. 'Climate change' means the alteration in the composition of the global atmosphere that is in addition to natural variability over comparable time periods (as defined by the Intergovernmental Panel on Climate Change (IPCC)).
- b. 'Climate displacement' means the movement of people within a State due to the effects of climate change, including sudden and slow-onset environmental events and processes, occurring either alone or in combination with other factors.
- c. 'Climate displaced persons' means individuals, households or communities who are facing or experiencing climate displacement.
- d. 'Relocation' means the voluntary, planned and coordinated movement of climate displaced persons within States to suitable locations, away from risk-prone areas, where they can enjoy the full spectrum of rights including housing, land and property and livelihood rights and all other livelihood and related rights.



---

### **Principle 3: Non-discrimination, rights and freedoms**

- a. States shall not discriminate against climate displaced persons on the basis of their potential or actual displacement, and should take steps to repeal unjust or arbitrary laws and laws that otherwise discriminate against, or have a discriminatory effect on, climate displaced persons.
- b. Climate displaced persons shall enjoy, in full equality, the same rights and freedoms under international and domestic law as do other persons in their country, in particular housing, land and property rights.
- c. States should ensure that climate displaced persons are entitled to and supported in claiming and exercising their rights and are provided with effective remedies as well as unimpeded access to the justice system.

---

### **Principle 4: Interpretation**

- a. These Peninsula Principles shall not be interpreted as limiting, altering or otherwise prejudicing rights recognised in international law, including human rights, humanitarian law and related standards, or rights consistent with those laws and standards as recognised under domestic law.
- b. States should interpret these Peninsula Principles broadly, be guided by their humanitarian purpose, and display fairness, reasonableness, generosity and flexibility in their interpretation.

## **I. General Obligations**

---

### **Principle 5: Prevention and avoidance**

States should, in all circumstances, comply in full with their obligations under international law so as to prevent and avoid conditions that might lead to climate displacement.

---

**Principle 6: Provision of adaptation assistance, protection and other measures**

- a. States should provide adaptation assistance, protection and other measures to ensure that individuals, households and communities can remain in their lands or places of habitual residence for as long as possible in a manner fully consistent with their rights.
- b. States should, in particular, ensure protection against climate displacement and demonstrate sensitivity to those individuals, households and communities within their territory who are particularly dependent on and/or attached to their land, including indigenous peoples and those reliant on customary rules relating to the use and allocation of land.

---

**Principle 7: National implementation measures**

- a. States should incorporate climate displacement prevention, assistance and protection provisions as set out in these Peninsula Principles into domestic law and policies, prioritising the prevention of displacement.
- b. States should immediately establish and provide adequate resources for equitable, timely, independent and transparent procedures, institutions and mechanisms – at all levels of government (local, regional and national) to implement these Peninsula Principles and give effect to their provisions through specially earmarked budgetary allocations and other resources to facilitate that implementation.
- c. States should ensure that durable solutions to climate displacement are adequately addressed by legislation and other administrative measures.
- d. States should ensure the right of all individuals, households and communities to adequate, timely and effective participation in all stages of policy development and implementation of these Peninsula Principles, ensuring in particular such participation by indigenous peoples, women, the elderly, minorities, persons with disabilities, children, those living in poverty, and marginalised groups and people.
- e. All relevant legislation must be fully consistent with human rights laws and must in particular explicitly protect the rights of indigenous peoples, women, the elderly, minorities, persons with disabilities, children, those living in poverty, and marginalised groups and people.

---

**Principle 8: International cooperation and assistance**

- a. Climate displacement is a matter of global responsibility, and States should cooperate in the provision of adaptation assistance (to the maximum of their available resources) and protection for climate displaced persons.
- b. In fulfilling their obligations to prevent and respond to climate displacement within their territory, States have the right to seek cooperation and assistance from other States and relevant international agencies.
- c. States and relevant international agencies, either separately or together, should provide such cooperation and assistance to requesting States, in particular where the requesting State is unable to adequately prevent and respond to climate displacement.
- d. States that are otherwise unable to adequately prevent and respond to climate displacement should accept appropriate assistance and support from other States and relevant international agencies, whether made individually or collectively.

## II. Climate Displacement Preparation and Planning

---

**Principle 9: Climate displacement risk management**

With regard to climate displacement risk management, monitoring, and modeling, States, using a rights-based approach, should:

- a. identify, design and implement risk management strategies, including risk reduction, risk transfer and risk sharing mechanisms, in relation to climate displacement;
- b. undertake systematic observation and monitoring of, and disaggregated data collection at the household, local, regional and national levels on, current and anticipated climate displacement;
- c. enhance sharing, access to and the use of such data at the household, local, regional and national levels, mindful of the need for data protection and predetermined use of data, and facilitate the assessment and management of climate displacement;
- d. model likely climate displacement scenarios (including timeframes and financial implications), locations threatened by climate change, and possible relocation sites for climate displaced persons;
- e. integrate relocation rights, procedures and mechanisms, as defined in these Peninsula Principles, within national laws and policies; and









**CLIMATE DISPLACEMENT  
GROUND ZERO:  
HAN ISLAND**

Image: Kadir van Lohuizen / NOOR  
Location: Carteret Islands,  
Papua New Guinea





- f. develop institutional frameworks, procedures and mechanisms with the participation of individuals, households and communities that:
  - (vii) identify indicators that will, with as much precision as possible, classify where, at what point in time, and for whom, relocation will be required as a means of providing durable solutions to those affected;
  - (viii) require and facilitate governmental technical assistance and funding; and
  - (ix) outline steps individuals, households and communities can take prior to climate displacement in order to receive such technical assistance and financial support.

---

## **Principle 10: Participation and consent**

To enable successful preparation and planning for climate displacement, States should:

- a. ensure that priority consideration is given to requests from individuals, households and communities for relocation;
- b. ensure that no relocation shall take place unless individuals, households and communities (both displaced and host) provide full and informed consent for such relocation;
- c. only require relocation to take place without such consent in exceptional circumstances when necessary to protect public health and safety or when individuals, households and communities face imminent loss of life or limb;
- d. adopt measures that promote livelihoods, acquisition of new skills, and economic prosperity for both displaced and host individuals, households and communities;
- e. make certain that:
  - (vi) affected individuals, households and communities (both displaced and host) are fully informed and can actively participate in relevant decisions and the implementation of those decisions, including the planning and implementation of laws, policies and programmes designed to ensure respect for and protection of housing, land and property and livelihood rights;
  - (vii) basic services, adequate and affordable housing, education and access to livelihoods (without discrimination) will be available for climate displaced persons in the host community at a standard ensuring equity between the host and relocating communities, and consistent with the basic human rights of each;
  - (viii) adequate mechanisms, safeguards and remedies are in place to prevent and resolve conflicts over land and resources; and
  - (ix) the rights of individuals, households and communities are protected at all stages of the relocation process;

- j. prior to any relocation, prepare a master relocation plan that addresses critical matters including:
  - (xi) land acquisition;
  - (xii) community preferences;
  - (xiii) transitional shelter and permanent housing;
  - (xiv) the preservation of existing social and cultural institutions and places of climate displaced persons;
  - (xv) access to public services;
  - (xvi) support needed during the transitional period;
  - (xvii) family and community cohesion;
  - (xviii) concerns of the host community;
  - (xix) monitoring mechanisms; and
  - (xx) grievance procedures and effective remedies.

---

## **Principle 11: Land identification, habitability and use**

- a. Recognising the importance of land in the resolution of climate displacement, States should:
  - (ii) identify, acquire and reserve sufficient, suitable, habitable and appropriate public and other land to provide viable and affordable land-based solutions to climate displacement, including through a National Climate Land Bank;
  - (iii) develop fair and just land acquisition and compensation processes and appropriate land allocation programmes, with priority given to those most in need; and
  - (iv) plan for and develop relocation sites including new human settlements on land not at risk from the effects of climate change or other natural or human hazards and, in so planning, consider the safety and environmental integrity of the new site(s), and ensure that the rights of both those relocated and the communities that host them are upheld.
- e. In order to determine the habitability and feasibility of any relocation site, and to ensure that climate displaced persons being relocated and the relevant jurisdictional authority are in agreement as to the habitability of any such site, States should create and make publicly available specific, geographically appropriate, standard criteria including:



- (vi) current and future land use;
  - (vii) restrictions (including those of a customary nature or not otherwise formally codified) associated with the land and its use;
  - (viii) habitability of the land, including issues such as accessibility, availability of water, vulnerability to climate or other natural or human hazards, and use; and
  - (ix) feasibility of subsistence/agricultural use, together with mechanisms for climate displaced persons to decide to where they wish to voluntarily relocate.
- j. States should provide easily accessible information to individuals, households and communities concerning:
- (xi) the nature and extent of the actual and potential changes to the habitability of their homes, lands and places of habitual residence, resulting from climate change, including the evidence on which such assessments are made;
  - (xii) evidence that all viable alternatives to relocation have been considered, including mitigation and adaptation measures that could be taken to enable people to remain in their homes and places of habitual residence;
  - (xiii) planned efforts to assist climate displaced persons in relocation;
  - (xiv) available compensation and alternative relocation options if the relocation site offered is unacceptable to climate displaced persons; and
  - (xv) rights under international and domestic law, in particular housing, land and property and livelihood rights.
- p. States should include in relocation planning:
- (xvii) measures to compensate climate displaced persons for lost housing, land and property;
  - (xviii) assurances that housing, land, property and livelihood rights will be met for all climate displaced persons, including those who have informal land rights, customary land rights, occupancy rights or rights of customary usage, and assurances that such rights are ongoing; and
  - (xix) assurances that rights to access traditional lands and waters (for example, for hunting, grazing, fishing and religious purposes) are maintained or similarly replicated.

---

## Principle 12: Loss and damage

States should develop appropriate laws and policies for loss suffered and damage incurred in the context of climate displacement.

---

**Principle 13: Institutional frameworks to support and facilitate the provision of assistance and protection**

- a. States should strengthen national capacities and capabilities to identify and address the protection and assistance needs of climate displaced persons through the establishment of effective institutional frameworks and the inclusion of climate displacement in National Adaptation Programmes of Action as appropriate.
- b. States should take all appropriate administrative, legislative and judicial measures, including the creation of adequately funded Ministries, departments, offices and/or agencies at the local (in particular), regional and national levels empowered to develop, establish and implement an institutional framework to:
  - (iii) enable government technical assistance and funding to prevent, prepare for and respond to climate displacement;
  - (iv) support and facilitate the provision of assistance and protection to climate displaced persons;
  - (v) exchange information and cooperate with indigenous peoples, women, the elderly, minorities, persons with disabilities, children, those living in poverty, and marginalised groups and people; and
  - (vi) represent the needs of climate displaced persons.
- g. Responsibility for establishing Ministries, departments, offices and/or agencies should lie with national governments, and such governments should consult and collaborate with regional and local authorities, and integrate such Ministries, departments, offices and/or agencies in relevant institutional frameworks.
- h. States should ensure the provision of adequate resources (including points of contact and assistance) at all levels of government that directly address the concerns of climate displaced persons.

### III. Displacement

---

**Principle 14: State assistance to those climate displaced persons experiencing displacement but who have not been relocated**





**A MAN GATHERS  
TOGETHER REEF FISH  
HE HAS CAUGHT  
AT LOW TIDE**

Image: Jocelyn Carlin  
Location: Bónriki, Kiribati





- a. States have the primary obligation to provide all necessary legal, economic, social and other forms of protection and assistance to those climate displaced persons experiencing displacement but who have not been relocated.
- b. Protection and assistance activities undertaken by States should be carried out in a manner that respects both the cultural sensitivities prevailing in the affected area and the principles of maintaining family and community cohesion.
- c. States should provide climate displaced persons experiencing displacement but who have not been relocated with a practicable level of age and gender-sensitive humanitarian assistance including, without limitation, as the context requires:
  - (iv) emergency humanitarian services;
  - (v) evacuation and temporary and effective permanent relocation;
  - (vi) medical assistance and other health services;
  - (vii) shelter;
  - (viii) food;
  - (ix) potable water;
  - (x) sanitation;
  - (xi) measures necessary for social and economic inclusion including, without limitation, anti-poverty measures, free and compulsory education, training and skills development, and work and livelihood options, and issuance and replacement of lost personal documentation; and
  - (xii) facilitation of family reunion.

---

## **Principle 15: Housing and livelihood**

- a. States should respect, protect and fulfill the right to adequate housing of climate displaced persons experiencing displacement but who have not been relocated, which includes accessibility, affordability, habitability, security of tenure, cultural adequacy, suitability of location, and non-discriminatory access to basic services (for example, health and education).
- b. Where climate displacement results in the inability of climate displaced persons to return to previous sources of livelihood, appropriate measures should be taken to ensure such livelihoods can be continued in a sustainable manner and will not result in further displacement, and opportunities created by such measures should be available without discrimination of any kind.



---

**Principle 16: Remedies and compensation**

Climate displaced persons experiencing displacement but who have not been relocated and whose rights have been violated shall have fair and equitable access to appropriate remedies and compensation.

## IV. Post-Displacement and Return

---

**Principle 17: Framework for return**

- a. States should develop a framework for the process of return in the event that displacement is temporary and return to homes, lands or places of habitual residence is possible and agreed to by those affected.
- b. States should allow climate displaced persons experiencing displacement to voluntarily return to their former homes, lands or places of habitual residence, and should facilitate their effective return in safety and with dignity, in circumstances where such homes, lands or places of habitual residence are habitable and where return does not pose significant risk to life or livelihood.
- c. States should enable climate displaced persons to decide on whether to return to their homes, lands or places of habitual residence, and provide such persons with complete, objective, up-to-date and accurate information (including on physical, material and legal safety issues) necessary to exercise their right to freedom of movement and to choose their residence.
- d. States should provide transitional assistance to individuals, households and communities during the process of return until livelihoods and access to services are restored.

## V. Implementation

---

### **Principle 18: Implementation and dissemination**

States, who have the primary obligation to ensure the full enjoyment of the rights of all climate displaced persons within their territory, should implement and disseminate these Peninsula Principles without delay and cooperate closely with inter-governmental organisations, non-government organisations, practitioners, civil society, and community-based groups toward this end.





**Adopted by a group of  
eminent jurists, text writers,  
legal scholars and climate  
change experts in Red Hill on  
the Mornington Peninsula,  
Victoria, Australia on  
18 August 2013.**



Rue des Cordiers 14, 1207 Geneva, Switzerland  
Info@displacementsolutions.org

[www.displacementsolutions.org](http://www.displacementsolutions.org)